

FASB | IASB Education Meeting

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Project Pollutant Pricing Mechanisms

Topic Horizon-scanning

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Purpose of the meeting

To brief the FASB on the IASB's horizon-scanning activities conducted in relation to Pollutant Pricing Mechanisms (PPM).





What are pollutant pricing mechanisms?

Mechanisms, also known as 'schemes', designed to achieve a reduction of greenhouse gases (GHG) through the use of tradable emissions allowances or carbon credits



Compliance market

- Established and regulated by governments
- Emissions trading schemes (ETS) are used as a means to limit GHG emissions
- Participation is mandatory for entities covered by the ETS



Voluntary market

- Operates outside of the compliance market
- Enables carbon emitters to offset emissions by purchasing carbon offsets on a voluntary basis
- A project-based system is used, where carbon offsets are created through the development of projects that remove or reduce GHG emissions from the atmosphere



Status on IASB work plan

Third Agenda Consultation





Added to reserve list











Current stage



Feedback received

Respondents ranked PPM as high priority, but not as high as other projects

Prevalence increasing

Many stakeholders have suggested that the IASB should now prioritise a project on PPM

Horizon-scanning

Staff are performing research and engaging with stakeholders to understand the current landscape

Decide on direction

At a future meeting, the IASB will decide whether to prioritise a project



Horizon-scanning activities

Outreach with stakeholders



Investors

Survey distributed to targeted group of investors (slide 7)



Regulators

Meetings held with securities regulators (slide 7)



National standard-setters

Survey distributed to ASAF members (slides 8–9)



IFRS Interpretations Committee

Session held with Committee (slide 13)



Preparers

Holding meetings with GPF members



Horizon-scanning activities Key observations



The **prevalence** of both compliance schemes and voluntary schemes is **increasing.**



Compliance markets are more mature than voluntary markets and the accounting issues are better defined.



There is **diversity in accounting** for both
compliance and voluntary
schemes.



Difficult to assess materiality of these schemes to entities, but an increasing number are participating, and effects are material to some.



Feedback from outreach Investors and regulators

Investors



- Of those respondents who follow entities that participate in PPM, almost all indicated that the information provided in financial statements about their use of carbon credits is insufficient*.
- Many respondents indicated that the IASB should prioritise a project on PPM, rating the project as either very important or somewhat important.

Regulators



- **Some** of the regulators we met noted an increase in the prevalence of PPM, particularly in the compliance market.
- Many indicated the need for the IASB to provide accounting guidance.
- Most are experiencing enforcement challenges due to the diversity in accounting.

^{*} We received a total of 17 responses. Ten indicated that they follow companies that participate in PPM. The analysis is based on these ten respondents



Feedback from outreach—ASAF survey Compliance schemes

Prevalence

- Most respondents reported that some form of compliance scheme exists in their jurisdiction.
- Almost all respondents noted that there are plans to introduce new schemes or expand the scope of existing schemes.

Significance

- Many respondents reported that the financial effects of compliance schemes do not appear to be significant to entities in their jurisdiction at this time.
- **Some** noted that the impacts can be significant, but it depends on factors such as; the size of the entity and the sector they operate in.

Diversity • Many

 Many respondents reported observing diversity in accounting for compliance schemes.

Many said it was difficult to assess whether the diversity adversely affects the usefulness of information provided to users of financial statements.





Feedback from outreach—ASAF survey Voluntary schemes

Prevalence

- Almost all respondents reported that IFRS reporters in their jurisdictions participate in the voluntary market.
- **Most** respondents reported that the prevalence of voluntary schemes is increasing.

Significance

- **Many** respondents said that the financial effects of voluntary schemes do not appear to be significant to entities in their jurisdiction at this time.
- **Some** suggested that the financial effects are expected to become material as prevalence increases.

Issues

- Most respondents indicated that these schemes give rise to accounting issues that are difficult to resolve.
- Some reported observing diversity in accounting for voluntary schemes.





June 2024 IASB meeting

The IASB discussed the results of the horizon-scanning activities performed to date at its June 2024 meeting

Agenda Paper 10—Cover paper

Agenda Paper 10A—Horizon-scanning activities and feedback summary

 This paper provides an overview of horizon-scanning activities performed to date and summarises feedback received from outreach with users and regulators. It also includes additional background information on PPM, including the different approaches to accounting for PPM.

Agenda Paper 10B—Feedback summary—national standard-setters

 This paper summarises feedback from outreach with national standard-setters, including ASAF member responses to the questionnaire on PPM.

Agenda Paper 10C—Survey and questionnaire

 This contains the survey distributed to users and questionnaire distributed to ASAF members.



Feedback—June IASB meeting

We heard mixed views from IASB members

Need to make progress on Statement of Cash Flows and Intangible Assets project before starting any new projects

By the end of the year all projects on work plan will have kicked off—next step is reserve list projects

Issue is not sufficiently prevalent to warrant prioritising a project

How will prioritising this project affect existing and potential projects?

Still an emerging area so starting a project now might be challenging



May not be prevalent today but if the IASB comes in too late, practice will already be set making it difficult to drive change

Prevalence and significance is increasing

Unclear why PPM project should be prioritised rather than a Segments project

Wait and learn from early stages of Intangible Assets, reaction to ED on Provisions and FASB project



Recording of meeting





Feedback—July ASAF meeting

Recording of meeting

We heard mixed views from ASAF members on whether the IASB should prioritise a project







Some ASAF members would like the IASB to **prioritise a project** on PPM, suggesting that their prevalence and significance is increasing and there is diversity in accounting.

Some ASAF members were less supportive of the IASB prioritising a project on PPM, suggesting that the feedback they received from stakeholders did not indicate that the financial effects of PPM are significant enough.

ASAF members commented on the interaction between a project on PPM and Intangible Assets. Some suggested first progressing Intangible Assets, while others cautioned that it would be too late if the IASB waited for Intangible Assets.





Feedback—September IFRS Interpretations Committee meeting

Recording of meeting









The **prevalence** of PPM is **increasing**, and although perhaps not material today, their **significance** is **increasing**.

There is diversity in practice for both types of schemes, and many IC members expressed support for the IASB to start a project sooner rather than later.

Many would like a project to address both schemes together. Some suggested addressing compliance schemes separately and including voluntary schemes within the scope of the Intangible Assets project.

Most support addressing both recognition and measurement, while one IC member suggested a disclosure only project would be sufficient.



Questions

Do FASB members have any questions or comments on the IASB's horizon-scanning activities in relation to PPM?





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